

CARING AND SAFE SCHOOLS REPORT 2022 - 2023

EXECUTIVE SUMMARY

The annual Caring and Safe Schools Report presents an overall summary and an analysis of the suspensions and expulsions that occurred in the Toronto District School Board (TDSB) during the 2022-2023 school year. The data presented in this report is a valuable tool for helping schools foster a positive learning culture and support evidence-based decision making and accountability.

Schools should be safe and welcoming places where all students and staff feel respected, included, and valued in their learning and working environments. In TDSB, we are committed to creating these positive environments and recognize their impact on student success. By directly addressing the role that student discipline plays in a school's overall climate as well as the potential in streaming students towards specific pathways and outcomes, we are making positive changes to the lives of students. Where serious incidents occur, students will face appropriate disciplinary actions as required by the Education Act, the Ministry of Education and the TDSB up to and including suspension and/or expulsion.

When examining the data in this report it is of critical importance to identify patterns which help to better understand student discipline processes. This examination must be undertaken in a critical way which takes into account the Board's commitments to Truth and Reconciliation, human rights, equity, anti-racism and anti-oppression. This means that this data should not be taken up in ways which problematize, stigmatize, and reinforce harmful stereotypes about individual students or groups of students. Rather, the data contained in this report must be used to examine the Board's policies, procedures, and ways of working to interrupt and interrogate systemic and individual biases which exist in student discipline processes and contribute to academic streaming within the TDSB. In short, this means that student discipline processes contribute to differentiated outcomes for students based on factors other than their ability and effort.

There were 4,907 suspensions and 14 expulsions in the 2022-2023 school year. The overall student suspension rate was 1.54%. For the purpose of drawing appropriate comparisons, in this report the data from the 2022-2023 school year is compared to 2018-2019, the last full school year that was not impacted by the COVID-19 pandemic. When compared with the 2018-19 school year (prior to the COVID-19 pandemic), there were 625 fewer suspensions, or an 11% reduction, in the 2022-23 school year. There were also 16 fewer expulsions. Additional data related to suspensions and expulsions in the TDSB is found throughout this report (beginning in section A).

Research from pre-pandemic school years indicates that there are strong correlations between student suspensions and their academic achievement. Students who were suspended had lower levels of achievement on EQAO provincial standard assessments, report cards, and credit accumulation than students not being suspended. They also had a much lower graduation rate than students who had not been suspended during their school years. While the overall TDSB five-

year cohort graduation rates were over 80% in the school years from 2006-07 to 2016-17, only half (50%) of the suspended students in these school years graduated with an Ontario Secondary School Diploma (OSSD). In light of this information it is clear that a careful, reflective, and collaborative approach to suspensions is necessary and required by law through the Education Act.

Addressing this data and the systemic barriers inherent in student discipline processes will enable more students in the TDSB to achieve their potential. To achieve this goal staff are working through an action plan which emphasizes building positive relationships with internal and external stakeholders in support of positive school climates where students and staff feel valued, heard, and cared for irrespective of their identity, social standing, or postal code.

Context

The annual Caring and Safe Schools Report presents an overall summary and an analysis of the suspensions and expulsions that occurred in the Toronto District School Board (TDSB) during the 2022-2023 school year. The data presented in this report is a valuable tool for helping schools foster a positive learning culture and support evidence-based decision making and accountability.

In Toronto District School Board, we are committed to creating positive environments and recognize their impact on student success. By directly addressing the role that student discipline plays in a school's overall climate as well as the potential in streaming students towards specific pathways and outcomes, we are making positive changes to the lives of students.

This work, guided by our Multi-Year Strategic Plan, has focused on a number of key actions:

- Identifying trends, patterns and opportunities in past suspension data for improvement;
- Supporting the Caring and Safe Schools team to examine bias, power and privilege as they relate to the student discipline process;
- Supporting school administrators in the application of Truth and Reconciliation, human rights, anti-racism and anti-oppression principles to student discipline;
- Reviewing Caring and Safe Schools practices to ensure consistency with principles of antiracism and anti-oppression; and
- Providing learning opportunities for more staff to be trained in restorative practices, threat assessment and emergency preparedness.

Through intentional work by the Caring and Safe Schools team, school administrators have been engaging in professional learning that examines bias, power and privilege and their connection to student discipline. This learning has encouraged school administrators to better understand the lived experiences of each of their students, which has not only led to principals better exercising their informed discretion when they have an option to not suspend, but also has helped them identify, confront, and remove barriers proactively to create safer, more inclusive and equitable learning cultures.

A positive school environment is the foundation of a culture of trust, high expectations, and a sense of belonging. We will continue to emphasize programming that encourages and supports positive behaviour and allows us to intervene early to better engage and support our students. The result of this will be safer and more welcoming schools for all students and staff.

Addressing Systemic Barriers

When examining the data in this report it is of critical importance to identify patterns which help to better understand student discipline processes. This examination must be undertaken in a critical way which takes into account of the Board's commitments to Truth and Reconciliation, human rights, equity, anti-racism and anti-oppression. This means that this data should not be taken up in ways which problematize, stigmatize, and reinforce harmful stereotypes about individual students or groups of students. Rather, the data contained in this report must be used to examine the Board's policies, procedures, and ways of working to interrupt and interrogate systemic and individual biases which exist in student discipline processes and contribute to academic streaming within the TDSB. In short, this means that student discipline processes contribute to differentiated outcomes for students based on factors other than their ability or effort.

It is important to note students can be and are suspended/expelled from school when they engage in behaviour/activity which warrants this level of discipline. Under the Education Act, students must be suspended (and considered for expulsion) for:

- Possessing a weapon, including possessing a firearm
- Using a weapon to cause or to threaten bodily harm to another person
- Committing physical assault on another person that causes bodily harm requiring treatment by a medical practitioner
- Committing sexual assault
- Trafficking in weapons or in illegal drugs
- Committing robbery
- Giving alcohol or cannabis to a minor
- Bullying (if the student has previously been suspended for engaging in bullying, and the student's continuing presence in the school creates an unacceptable risk to the safety of another person).

In addition, TDSB also requires suspension (and possible expulsion) for the following:

- Possession of an explosive substance
- Sexual harassment
- Racial harassment
- Hate Motivated Occurrences
- Distribution of hate material
- An act considered by the principal to be a serious breach of the Board's or school's code of conduct
- Trafficking in cannabis
- Extortion

Suspensions – Students in Junior Kindergarten to Grade 3

In August 2019, the Ministry of Education directed school boards to eliminate discretionary suspensions for students from Junior Kindergarten to Grade 3. Subsequently, TDSB Trustees passed a motion that directed staff to eliminate all historic suspensions from student records, both electronic and hard copies, issued to students when they were in Junior Kindergarten to Grade 3

by September 2022. The motion further directed that moving forward, a formal retention schedule be set for all suspensions issued regardless of grade.

It is important to note once again that in the 2022-23 school year there were no suspensions to students in Junior Kindergarten, Senior Kindergarten or Grade 1.

Reducing Suspension Rates for Indigenous Students, Black Students and Students with Special Education Needs

Self-identified Indigenous students and Black students are suspended at rates much higher than their respective representation within the broader TDSB student population.

The Caring and Safe Schools team will continue to intentionally collaborate with the Urban Indigenous Education Centre and the Centre of Excellence for Black Student Achievement to ensure that discipline matters involving Indigenous and Black students are analyzed thoroughly through an anti-oppressive lens that holds anti-Indigenous and anti-Black racism at the centre of all conversations and decisions related to student discipline for self-identified Indigenous and Black students.

Board staff continue to work in specific ways to address this serious issue of systemic racism. The entire Caring and Safe Schools team continues to engage in anti-racism and anti-oppression training with a focus on anti-Indigenous and anti-Black racism. This training is shared with staff in both formal and informal ways, in combination with additional mandatory training offered throughout the school year (section I).

Indigenous Students

It is of critical importance to continuously engage Indigenous Communities with respect to discipline of self-identified Indigenous students. The Caring and Safe Schools team engages staff at the Urban Indigenous Education Centre to ensure that to the greatest extent possible these discipline proceedings are informed by Indigenous ways of working, of knowing and being.

There were fewer than 15 suspensions issued to self-identified Indigenous students in 2022-23.

Black Students

Historically, Black students in the TDSB are suspended at a rate approximately three/four times that of their representation within the larger student population. While the data for 2022-23 shows a reduction in that rate, this data will continue to be monitored on an ongoing basis to capture trends and patterns. Caring and Safe Schools staff will continue to work closely with the Centre of Excellence for Black Student Achievement to deepen their learning related to how anti-Black racism manifests itself in student discipline proceedings. In turn, their work with school administrator colleagues will extend their learning in ways that deepen their capacity to arrive at decisions which are more equitable for all students.

Special Education

The Caring and Safe Schools team is working closely with staff in Special Education to act on the data which shows that students with special education needs are suspended at a rate much higher than their representation within the larger TDSB student population. To this end, the action plan will continue to focus on the intersectionality of the data related to identity. Special Education staff are included in the analysis of student discipline matters as a further step towards ensuring that potential biases in the student discipline process are addressed and that all mitigating and other factors are taken into account.

Update Suspension/Expulsion Retention Schedule

In response to the Board Motion of November 11, 2020, *Dismantling System Barriers to Inclusion in Discipline Procedures*, the following retention schedule was created and has been included in PR 697 *Promoting a Positive School Climate*.

TDSB Retention Timelines are as follows:

For incidents relating to S.306 of the Education Act, the Caring and Safe Schools Incident Report Form (CSSIR) will be retained for 1 year from the date of the incident. Incidents related to S.306 of the Education Act do not require a violent incident form. If the incident results in a suspension, the suspension documentation will be retained for a period of one year from the date of the incident. For suspension documentation relating to S.310 of the Education Act, the Caring Safe Schools Incident Report Form (CSSIR) will be retained for 3 years from the date of the incident. The violent incident form, if applicable, will be retained for a period of 3 years from the date of the incident. For expulsion documentation relating to S.310 of the Education Act, the Caring Safe Schools Incident Report Form (CSSIR) will be retained for 5 years from the date of the incident. The violent incident form, if applicable will be retained for a period of 5 years from the date of the incident. The expulsion documentation will be retained for 5 years from the date of the incident. The expulsion documentation will be retained for 5 years from the date of the incident (see chart below).

Education Act Incidents	Violent Incident Caring and Safe Schools Incident Report form Part I	Violent Incident Form	Suspension Documentation	Expulsion Documentation
S.306 Incident	1 year	Nil	1 year	Nil
S.310 Suspension	3 years	3 years	3 years	Nil
S.310 Expulsion	5 years	5 years	Nil	5 years

Key Findings

In the 2022-23 school year:

- There were 4,907 suspensions and 14 expulsions in the school year. When compared with the 2018-19 school year (prior to the COVID-19 pandemic), there were 625 fewer suspensions, or an 11% reduction, in the 2022-23 school year. There were also 16 fewer expulsions (a 53% reduction);
- The overall student suspension rate is 1.54%.
- There were no suspensions to students in Junior Kindergarten, Senior Kindergarten and Grade 1; there were only 20 suspensions in the primary grades (Kindergarten to Grade 3);
- Hallways, classrooms, and school yards continued to be the most likely incident locations;
- More than one third (35.9%) of the suspensions were one-day suspensions;
- Fighting (15.0%), physical assault (14.7%), and aid or incite harmful behaviour (14.5%) were the top three infraction types;
- 98% of the suspensions were followed up with interventions. A meeting with parents or guardians was the most used intervention, followed by restorative practices;
- Male students accounted for 71.6% of the suspensions/expulsions;
- Students with special education needs (excluding Gifted) accounted for half (49.5%) of the suspensions/expulsions;
- Students who were born in Canada or spoke English as the primary language at home accounted for the majority of suspensions/expulsions;
- Students who lived with one parent (particularly with mother only) or were from low-income families, had disproportionately high representations in suspensions/expulsions;
- Self-identified Black, Middle Eastern, and Mixed students continued to be disproportionately high in the suspensions/expulsions. When compared with the 2018-19 school year (prior to the pandemic), Black students accounted for 8.2% fewer suspensions/expulsions (from 33.0% in 2018-19 to 24.8% in 2022-23);
- Self-identified Indigenous students accounted for fewer than 15 suspensions.

It is important to note that while the number of suspensions and expulsions in the 2022-23 school year dropped in comparison to the 2018-19 school year, the number of incidents requiring intervention from the Caring and Safe Schools team increased in the 2022-23 school year relative to the three previous school years which were impacted by the COVID-19 pandemic.

In order to interrupt this trend, the *A Collaborative Approach to School and Community Safety Report 1* and the Action Plan connected to it were received at the Special Meeting of the Board on December 9, 2022. On February 1, 2023 the Board received *A Collaborative Approach to School and Community Safety Report 1 – Budget Implications* which specified additional investments associated with the Action Plan presented at the Special Board Meeting on December 9, 2022. On May 24, 2023 the Board received *A Collaborative Approach to School and Community Safety – Board Update - May 2023.* The Board received the latest update on the *A Collaborative Approach to School and Community Safety* in June 2024.

A: Student Suspensions and Expulsions in 2022-23

Table 1 shows the overall suspension and expulsion information for TDSB elementary and secondary schools throughout the entire 2022-23 school year¹. The suspension rate² was calculated as the number of students suspended during the school year divided by the student enrolment as of October 31st.

Table 1: Suspensions and Expulsions in the 2022-23 School Year

Panel	Total # of Suspensions	# of Students Suspended	Suspension Rate (%)	# of Expulsions
Elementary	2,189	1,556	0.95%	0
Secondary	2,718	2,082	2.88%	14
Total	4,907	3,638	1.54%	14

Table 2 shows the overall suspension and expulsion information in the last five school years. For a more detailed analysis of trends in suspensions/expulsions, please see Section D, Suspensions and Expulsions by Student Demographics, of this report.

Table 2: Suspensions and Expulsions in the Last Five School Years

Panel	School Year	Total # of Suspensions	# of Students Suspended	Suspension Rate (%)	Total # of Expulsions
	2018-19	2,578	1,720	0.99%	0
	2019-20*	1,718	1,244	0.71%	0
Elementary Schools	2020-21*	638	555	0.33%	0
Scrioois	2021-22*	1,641	1,222	0.76%	0
	2022-23	2,189	1,556	0.95%	0
	2018-19	2,954	2,186	2.99%	30
	2019-20*	1,868	1,486	2.05%	12
Secondary Schools	2020-21*	214	199	0.28%	5
Scrioois	2021-22*	1,864	1,404	1.98%	20
	2022-23	2,718	2,082	2.88%	14
	2018-19	5,532	3,906	1.58%	30
Elementary	2019-20*	3,586	2,730	1.11%	12
and Secondary	2020-21*	852	754	0.31%	5
Schools	2021-22*	3,505	2,626	1.13%	20
	2022-23	4,907	3,638	1.54%	14

^{*}In 2019-20, schools were closed to in-person learning from March 16 to the end of the school year due to the COVID-19 pandemic. In 2020-21, schools were closed to in-person learning for extended periods, with one-third of students choosing virtual learning for the school year. In 2020-21 schools continued to feel the impact of the pandemic through interruptions to learning relative to non-pandemic years (e.g. student and staff attendance, program restrictions etc.)

Table 3 shows the number of suspensions and suspension rate for each grade/division in the 2022-23 school year.

Table 3: 2022-23 Suspensions by Student Grade/Division

Grade	# of Suspensions	# of Students Suspended	Suspension Rate
Junior Kindergarten	0	0	0%
Senior Kindergarten	0	0	0%
Grade 1	0	0	0%
Grade 2	4	4	0.02%
Grade 3	16	11	0.07%
Primary Division	20	15	0.02%
Grade 4	161	111	0.66%
Grade 5	212	159	0.95%
Grade 6	406	286	1.78%
Junior Division	779	556	1.12%
Grade 7	689	478	2.94%
Grade 8	701	507	3.06%
Intermediate Division	1,390	985	3.00%
Grade 9	854	603	3.59%
Grade 10	768	588	3.40%
Grade 11	570	460	2.70%
Grade 12	526	431	2.03%
Senior Division	2,718	2,082	2.88%

B: Details of the 2022-23 Suspensions and Expulsions

This section provides details of the 2022-23 student suspensions and expulsions, such as incident locations, infraction types, and police involvement. This information can be used when planning for conduct management, prevention-oriented strategies, mediation, and violence prevention at the school, learning network, learning centre, and system levels.

Hallways (22.9%), classrooms (18.2%), and school yards (16.4%) were the most likely locations where incidents were to happen (Figure 1). The "Other" category (19.4%) includes spaces such as student washrooms, virtual learning settings, social media, school buses, public transportation, school common areas, park and recreation centres, and private residences.

Police were involved in slightly over one quarter (26.1%) of the suspensions or expulsions in the 2022-23 school year (Figure 2).

Figure 1: 2022-23 Suspensions/Expulsions by Incident Location

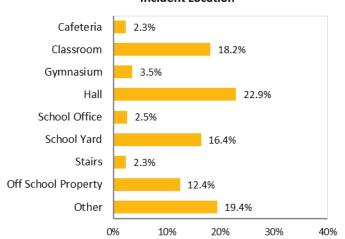
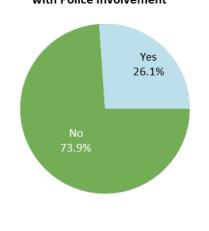


Figure 2: 2022-23 Suspensions/Expulsions with Police Involvement

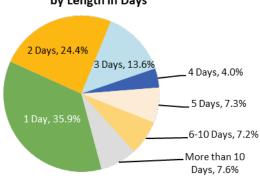


Among the students suspended in the 2022-23 school year, over three quarters (78.4%) had one suspension only, 13.6% had two suspensions, and 8.0% had three or more suspensions during the school year (Figure 3). One-day suspensions accounted for 35.9% of the total suspensions in the 2022-23 school year. Two-day and three-day suspensions accounted for 24.4% and 13.6% respectively (Figure 4).

Figure 3: % of Students with One or More Suspensions in 2022-23



Figure 4: 2022-23 Suspensions by Length in Days



Tables 4 and 5 show the infraction types of the 2022-23 suspensions and expulsions, as defined by the Education Act. Fighting (15.0%), physical assault (14.7%), and aid or incite harmful behaviour (14.5%) were the top three infraction types in the 2022-23 school year.

Table 4: 2022-23 Suspensions by Infraction Type

Types Defined by Section 306. (1) of the Education Act	Count	Percent
Uttering a threat to inflict serious bodily harm on another person	154	3.1%
Possessing alcohol, illegal drugs or, unless the pupil is a medical cannabis user,	85	1.7%
cannabis	00	1.7 70
Being under the influence of alcohol or, unless the pupil is a medical cannabis user,	48	1.0%
cannabis		
Swearing at a teacher or at another person in a position of authority	228	4.6%
Committing an act of vandalism that causes extensive damage to school property at	45	0.9%
the pupil's school or to property located on the premises of the pupil's school		
Bullying	216	4.4%
Types Defined by the Board According to Section 306. (1) 7. of the Education Act		
Willful destruction of school property; vandalism causing damage to school or Board property or property located on school or Board premises	101	2.1%
Use of profane or improper language	225	4.6%
Use of tobacco	77	1.6%
Theft	49	1.0%
Aid or incite harmful behaviour	713	14.5%
Physical assault	721	14.7%
Being under the influence of illegal drugs	19	0.4%
Fighting	734	15.0%
Possession or misuse of any harmful substances	111	2.3%
Extortion	6	0.1%
Inappropriate use of electronic communications or media devices	228	4.6%
An act considered by the school principal to be a breach of the Board's or school code of conduct	151	3.1%
Immunization	0	-
Types Defined by Section 310. (1) of the Education Act		
Possessing a weapon, including a firearm	155	3.2%
Using a weapon to cause or to threaten bodily harm to another person	85	1.7%
Committing physical assault on another person that causes bodily harm requiring treatment by a medical practitioner	190	3.9%
Committing sexual assault	100	2.0%
Trafficking in weapons or in illegal drugs, or in cannabis	5	0.1%
Committing robbery	26	0.5%
Giving alcohol or cannabis to a minor	2	0.0%
Bullying if, i) the pupil has previously been suspended for engaging in bullying and, ii) the pupil's continuing presence in the school creates an unacceptable risk to the safety of another person	15	0.3%
Any activity listed in section 306(1) motivated by bias, prejudice or hate based on race, national or ethnic origin, language, colour, religion, sex, age, mental or physical disability, sexual orientation, gender identity, gender expression, or any other similar factor	164	3.3%
Types Defined by the Board According to Section 310. (1) 8. of the Education Act		
Possession of an explosive substance	13	0.3%
Sexual harassment	50	1.0%
Hate and/or bias-motivated occurrence(s)	94	1.9%
Distribution of hate material	1	0.0%
Racial harassment	28	0.6%
An act considered by the principal to be a serious breach of the Board's or school's code of conduct	68	1.4%

Table 5: 2022-23 Expulsions³ by Infraction Type

Infraction Type	Count	Percent
Committing physical assault on another person that causes bodily harm requiring treatment by a medical practitioner	1	7.1%
Committing robbery	1	7.1%
Committing sexual assault	1	7.1%
Possessing a weapon, including a firearm	1	7.1%
Sexual harassment	1	7.1%
Trafficking in weapons or in illegal drugs	0	0.0%
Using a weapon to cause or to threaten bodily harm to another person	1	7.1%
An act considered by the principal to be a serious breach of the Board's or school's code of conduct	8	57.1%

C: Interventions Used by Schools in 2022-23

Of all the suspensions in the 2022-23 school year, 98% had been followed up with interventions by schools. Figure 5 shows the most used interventions by schools.

Attendance Counselling 1.7% Conflict Resolution Contact Parent/Guardian ESL/ESD 0.4% Guidance 10.5% Occupational/Physical Therapy 0.0% Peer Mediation 2.9% Psychiatry 0.2% Psychology 0.9% Recommendation for Assessment 1.1% Recommendation to an Outside Agency 1.5% Referral to Attendance/SALEP4 0.3% Restitution 1.4% **Restorative Practices** Social Work 12.6% Special Education Support Services 3.8% Speech and Language Services 0.0% Other 12.0%

Figure 5: Most Used Interventions by Schools in the 2022-23 School Year

A meeting with parents or guardians was the most used intervention (28.9% of all interventions), followed by restorative practices (13.3%) and social work (12.6%).

D: Suspensions and Expulsions by Student Demographics

In this section, the 2018-19 to 2022-23 student suspensions and expulsions were analyzed by student characteristics such as gender identity, self-identified racial background, student birthplace, parent presence at home, primary language spoken at home, estimated family income, and special education needs, as captured by the Board's Student Information System, Student/Parent Census (the most recent one was conducted in the 2022-23 school year), and external data sources. As the number of expulsions is very small, they were combined with suspensions in the following analyses since expelled students must be suspended first pending their expulsion outcome.

Due to the COVID-19 pandemic in-person learning had been closed for extended periods in the 2019-20 and 2020-21 school years. Therefore, the data for these two school years, and their comparison with the data from other school years, should be interpreted accordingly.

When examining demographic data it is very important to take into account that student identities are often defined by more than one characteristic (e.g religion, ethnic origin, gender, age, disability). Intersectionality is the way in which people's lives are shaped by their multiple and overlapping identities and social locations, which together can produce unique and distinct experiences for that individual or groups of individuals.

By Student Gender Identity

According to the 2022-23 Student/Parent Census and student registration data, 1.8% of TDSB students identified their gender identity(ies) outside of the gender binary.

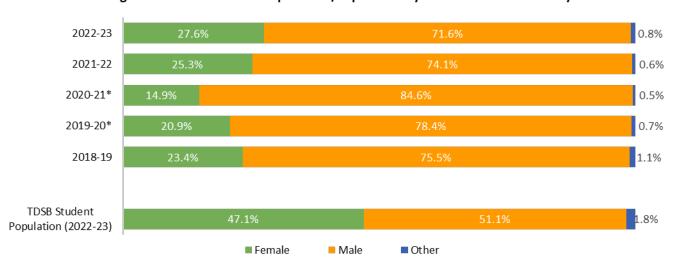


Figure 6: Distribution of Suspensions/Expulsions by Student Gender Identity

As shown in Figure 6, male students accounted for most of the suspensions/expulsions (71.6% in 2022-23) in the last five school years.

By Special Education Needs

Figure 7 shows the distributions of suspensions/expulsions in the last five school years by students' status of special education needs.

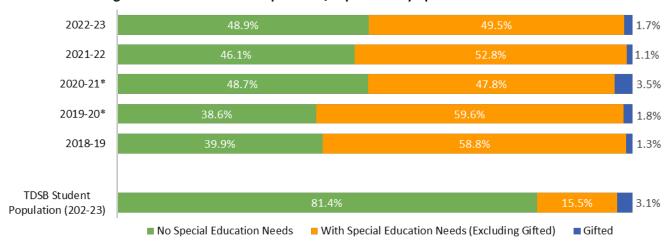


Figure 7: Distribution of Suspensions/Expulsions by Special Education Needs

Students with special education needs (excluding Gifted) accounted for about half of the suspensions/expulsions in the last five years (49.5% in 2022-23). Since they represented 15.5% of the TDSB student population, they were disproportionately high in the suspensions/expulsions.

By Primary Language at Home

Figure 8 shows the distributions of the suspensions/expulsions in the last five school years by students' primary language spoken at home. English-speaking students accounted for the majority (68.3% in 2022-23) of the suspensions/expulsions.

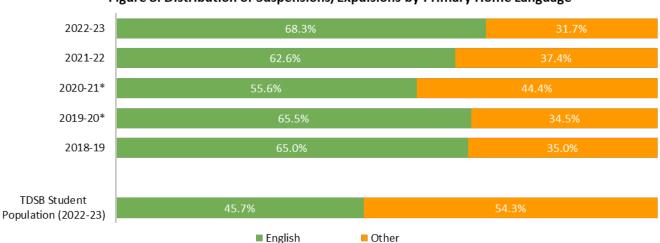


Figure 8: Distribution of Suspensions/Expulsions by Primary Home Language

By Student Birthplace

About three quarters (74.8%) of the TDSB students were born in Canada. Figure 9 shows they also accounted for over three quarters of suspensions/expulsions (76.7% in 2022-23).

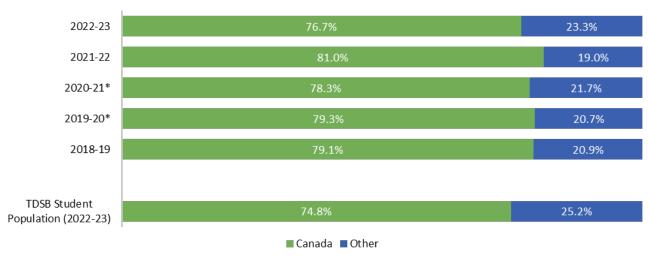


Figure 9: Distribution of Suspensions/Expulsions by Student Birth Place

By Parent Presence at Home

According to the 2022-23 student registration data, more than three quarters (78.9%) of the TDSB students lived with both parents at home. Figure 10 shows the distributions of student suspensions/ expulsions in the last five years by their parents' presence at home.

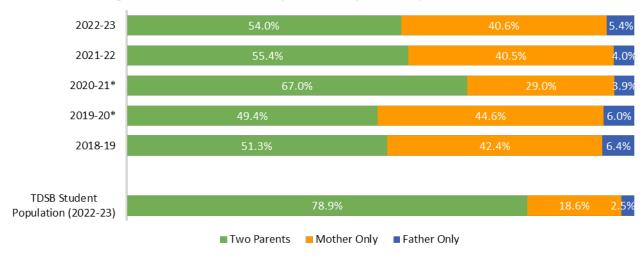


Figure 10: Distribution of Suspensions/Expulsions by Parent Presence at Home

Students who lived with one parent, particularly with mother only, had disproportionately high representations in the suspensions/expulsions in all five school years [40.6% (mother only) and 5.4% (father only) in 2022-23].

By Estimated Family Income

Almost all TDSB students' home address information could be linked to the projected median household income data from Environics at the neighborhood level, i.e., for each postal code area in Toronto. This estimated household income data was then classified into ten equal categories (a decile), with Categories 1-3 being low, 4-7 being medium, and 8-10 being high income levels.

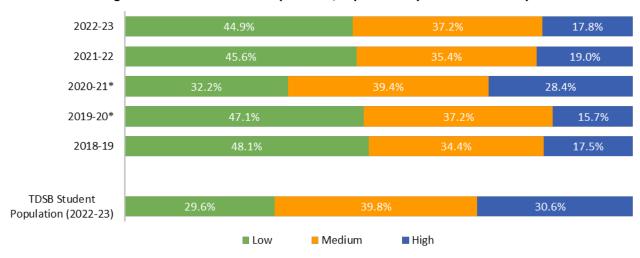


Figure 11: Distribution of Suspensions/Expulsions by Estimated Family Income

As shown in Figure 11, students from low-income families were over-represented in suspensions/expulsions in all five school years (44.9% in 2022-23).

By Student Racial Background

In this analysis students' self-identified racial background was derived from participants' responses to the TDSB's Student/Parent Census (the most recent one was conducted in the 2022-23 school year). Not all students/parents participated in the Census. As a result 62% of the suspensions/expulsions in the five school years (2018-19 to 2022-23) could be linked to Census data.

As shown in Figure 12, self-identified Black (24.8%), Middle Eastern (9.2%), and Mixed (18.7%) students were disproportionately high in the 2022-23 suspensions/expulsions, while East Asian (4.5%), South Asian (12.3%), Southeast Asian (2.0%), and White (26.0%) students were underrepresented to various degrees.

It should be noted that the trend was different for the 2020-21 school year in which schools were closed to in-person learning for extended periods, and one-third of the students chose virtual learning.

To protect the privacy of self-identified Indigenous students, who accounted for fewer than 15 suspensions in the 2022-23 school year, this analysis excluded the Indigenous students.

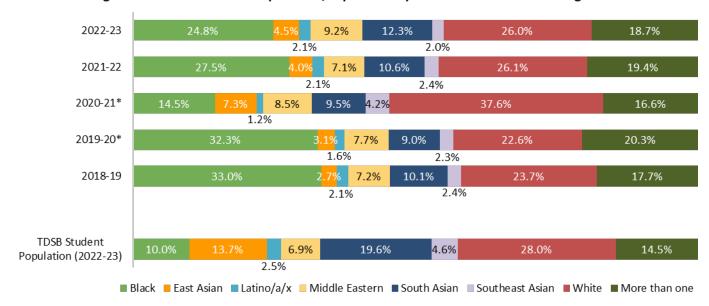


Figure 12: Distribution of Suspensions/Expulsions by Student Ethno-Racial Background

When compared with the 2018-19 school year (prior to the pandemic), Black students accounted for 8.2% fewer suspensions/expulsions (from 33.0% in 2018-19 to 24.8% in 2022-23).

As previously noted, the rate at which Black students in the TDSB were suspended relative to their representation within the larger student population has been gradually decreasing since 2016-2017. This positive trend is encouraging and the rate of improvement is indicative of how systemic change typically occurs in large organizations like the TDSB, in moderate increments over an extended period of time.

Despite the positive change, it must be acknowledged that Black students in the TDSB continued to be suspended at a rate greater than two times of their representation. TDSB acknowledges that there continues to be great urgency in consciously addressing anti-Black racism and its manifestation in student discipline matters. We must build on the positive momentum of the past years to shape a system which upholds the Board's commitments to Truth and Reconciliation, human rights and equity which contribute to welcoming and inclusive school climates for all.

By Parent Education Level

Among students who responded to the 2022-23 Census questions about their parent(s)' education level, close to two thirds (66.0%) indicated that their parent(s) had a university degree or above (if a student lived with both parents, the higher parent education level was used), 21.4% indicated that their parent(s) had a college or equivalent degree, while 12.6% said their parent(s) had a secondary school degree or less. Close to half (48%) of the suspensions/expulsions in the five school years (2018-19 to 2022-23) could be linked to this Census data.

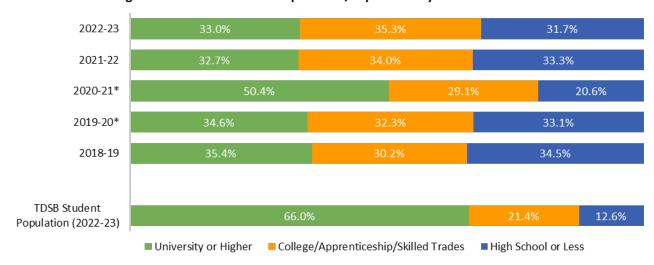


Figure 13: Distribution of Suspensions/Expulsions by Parent Education Level

As shown in Figure 13, students whose parents had a low education level (secondary school or less) were over-represented in suspensions/expulsions: they accounted for about one-third of the suspensions/expulsions in the pre- and post-pandemic years (31.7% in 2022-23). The trend was different for the 2020-21 school year in which schools were closed to in-person learning for extended periods, and one-third of the students chose virtual learning.

E: 2021-22 Suspensions/Expulsions and Academic Achievement

Research from pre-pandemic school years indicates that there are strong correlations between student suspensions and their academic achievement. Suspended students had lower levels of achievement on EQAO provincial standard assessments, report cards, and credit accumulation, than students not being suspended. They also had a much lower graduation rate than students without any suspension during their school years. While the overall TDSB five-year cohort graduation rates were over 80% in the school years from 2006-07 to 2016-17, only half (50%) of the suspended students in these school years graduated with an Ontario Secondary School Diploma (OSSD). In light of this information it is clear that a careful, reflective, and collaborative approach to suspensions is necessary and required by law through the Education Act.

Similar trends were observed in the 2022-23 school year on the provincial Grade 6 Education Quality and Accountability Office (EQAO) Assessments of Reading, Writing, and Mathematics, Grade 7-8 provincial report cards, Grade 9 EQAO Assessment of Mathematics, the Ontario Secondary School Literacy Test (OSSLT), and the Grade 9-12 credit accumulation.

For Grade 6 students with no suspension, 81%, 82% and 53% achieved at or above the provincial standard (Level 3) in the 2022-23 EQAO assessments of Reading, Writing, and Mathematics. The percentages of students achieving at or above the provincial standard was 55%, 62% and 20% for students with one suspension, and 45%, 46%, and 17% for students with two or more suspensions, respectively (Figure 14).

Similar patterns were observed for students in Grades 7-8 based on their achievement on provincial report cards (Figure 15).

& 4 on the 2022-23 EQAO Assessments by **Number of Suspensions** ■ No Suspension ■ 1 Suspension 2+ Suspensions 82% 81% 62% 55% 53% 46% 45% 20% 17% Reading Writing Mathematics

Figure 14: % of Gr. 6 Students Achieving Levels 3

3 & 4 on the 2022-23 Report Cards by Number of Suspensions ■ No Suspension 1 Suspension 2+ Suspensions 81% 80% 76% 50% 49% 44% 29% 25% 24% Reading Writing Mathematics

Figure 15: % of Gr. 7-8 Students Achieving Levels

Figure 16: % of Gr. 9-10 Students Meeting Expectations on the 2022-23 EQAO Assessments by Number of Suspensions

To Suspension 1 Suspension 2+ Suspensions

85%

66%

60%

47%

39%

Gr. 9 EQAO Math: Cosslt: First-Time Levels 3 & 4

Eligible Students

Cosslt: Previously Eligible Students

Figure 17: % of Gr. 9-12 Students Meeting Expectations on the 2022-23 Credit Accumulation by Number of Suspensions

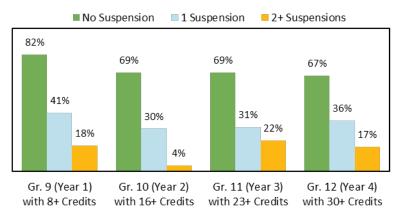


Figure 16 shows that for secondary school students who participated in the 2022-23 Grade 9 EQAO Mathematics Assessment and had no suspension, 58% achieved at or above the provincial standard (Level 3). This is much higher than for students with one suspension (20%), or for students with two or more suspensions (15%).

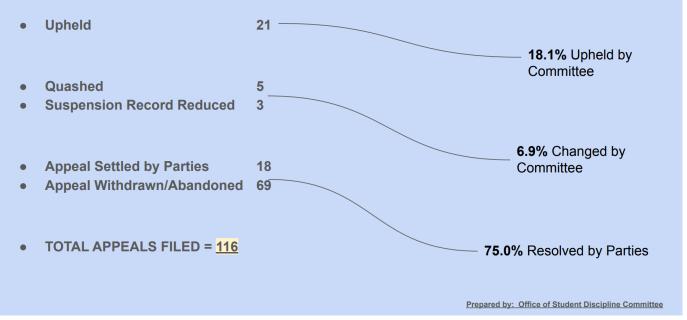
For secondary school students who participated in the 2022-23 Ontario Secondary School Literacy Test (OSSLT) for the first time and had no suspension, 85% were successful. This is much higher than for students with one suspension (60%), or for students with two or more suspensions (39%). Similar patterns were observed for previously eligible students. See Figure 16.

Patterns in the credit accumulation for students with or without suspensions were very similar in all senior grades. For example, for students in Grade 9 with no suspension, 82% accumulated eight or

more credits. The proportion of students meeting this expectation was 41% for students with one suspension, and 18% for students with two or more suspensions (Figure 17).

F: 2022-23 Suspension/Expulsion Appeals





Expulsions Referred to Discipline Committee & Outcomes (2022/2023) School Year



G: 2022-23 Caring and Safe Schools Alternative Programs

Caring and Safe Schools Programs strive to be nurturing, positive, and respectful learning environments that enable all students to succeed and reach their full potential. These program sites are places that promote peaceful problem solving, academic excellence, and a sense of belonging for all students. Students are expected to demonstrate respect for human rights and social justice and promote the values they need to become responsible members of society. The Caring and Safe Schools team of administrators, advisors, child and youth counsellors, and court liaison workers continuously provide direction and support to administrators, staff, parents, students, and communities through:

- Strong school leadership, with consistent discipline policies and procedures
- School-wide Caring and Safe Schools programs and instructional components focused on inclusive contributions
- Evolving and expanding prevention-based knowledge and skills
- Ongoing support and professional growth in emotional intelligence, conduct management, prevention-oriented strategies, mediation, and violence prevention
- Inclusive and developmentally appropriate materials, activities, and programs being championed and utilized
- Strong efforts to develop relationships and partnerships within the entire school community;
 and
- Clear assessment, evaluation, and monitoring of student performance, combined with differentiated programming.

Board policies and procedures have been developed in accordance with provincial legislation and Ministry directives to ensure that caring and safe school's programs are safe and inclusive communities for all.

Table 6 shows the Caring and Safe Schools alternative programs for suspended/expelled students in the 2022-23 school year.

Table 6: Caring and Safe Schools Alternative Programs 2022-23

Program Site	Division	Area	Program Description
CSS Elementary Itinerant @ Vaughan Rd	Pr./Jr./Int.	LC 1-4	Elementary Itinerant Team – Program Coordinator and Child and Youth Counsellors - provide academic and non- academic support to staff and students both in home schools and Caring and Safe Schools (CSS) programs.

CSS Elementary @ Lawrence Heights MS	Pr./Jr/Int	LC1	Elementary Support Programs (Suspended/Expelled/Assessment & Support Placements) are provided for elementary school students who have been suspended, expelled, or in alternative placements, and are in need of short term support. Programs provide
CSS Midland Elementary @ Scarborough Centre for Alt. Studies	Pr./Jr/Int		both academic and non-academic support. Academic support is provided by a teacher and non-academic support is provided by a Child and Youth Worker at each site.
CSS Elementary @ Scarborough Centre for Alternative Studies Pr./Jr/Int	or	LC3	CSS Social Workers and Psychologists provide services to the sites as required. Students who are in the Suspended/Expelled/Assessment and Support Programs are referred through
Barrhead Suspension/ Expulsion Program @ Barrhead Learning Centre	Int/Sr.	LC1	the Caring and Safe Schools process. Secondary Suspension/Expulsion/Assessment and
Bickford Suspension/ Expulsion Program @ Bickford Centre	Int/Sr.	LC4	Support Programs are provided for secondary school students who have been suspended for more than five days
Midland Suspension/ Expulsion Program @ Scarborough Centre for Alternative Studies	Int/Sr.	LC3	or who have been expelled. Site teachers provide academic support and Child and Youth Workers provide non-academic support to students. Students who are
Pharmacy Suspension/ Expulsion Program @ Terraview Learning Centre	Int/Sr.	LC2	suspended/expelled are referred through the CSS Centrally Assigned Principals in consultation with school Principals. Students who require Assessment and Support Programs in need of both academic and non-academic support are referred by CSS Centrally Assigned Principals for placement. CSS Social Workers and Psychologists provide services to the sites as required.
Arrow Rd. Assessment and Support Programs	Int/Sr.	LC2	Assessment and Support Programs provide both academic and non-
Stanley Road Assessment and Support Programs	Int/Sr.	LC2	academic support to students. The site teacher and Educational Assistant support programming focusing on core

Operation Springboard Assessment and Support (Community Partnership)	Int/Sr.	LC3	curriculum courses (English, Mathematics, History, Geography, Science, and Learning Skills). Non-
Strides Assessment and Support (Community Partnership)	Int/Sr.	LC3	academic support is provided by an agency Child and Youth Worker or a TDSB Social Worker. CSS Social Workers and Psychologists provide services to the sites as required. Students are referred through CSS Centrally Assigned Principals.

H: Community Engagement

Effective community engagement is of critical importance in creating positive, welcoming, caring and safe schools. The Caring and Safe Schools team continues to engage community partners across the Board to support programming both during the regular school day as well as during off school hours, in order to leverage the wisdom and experiences which exist within communities. An important element of these partnerships is that they provide the Board with significant expertise related to underserved communities.

The following community partners support Caring and Safe schools programming:

The Ubuntu Village, TAIBU Community Health, PFlag, Taking Kids out of Poverty, Motion Ball Sports Association, Lay up, Go Green, The Flight Unit, Peacebuilders International (Canada), 180 Change Street, Agincourt Community Services Association, Argonauts GP Inc., Brave Education Inc, CAFCAN, John Howard Society of Toronto, Neighbourhood Group Community Services, PEACE BY PEACE, Think Don't Shoot Inc. and Victim Services Toronto, Urban Rez Solutions, Strides Toronto, ACCN, CanTYD, Frontlines, Masjid El Noor, Play Forever, Ripple Effect/Midaynta, Scarborough Muslim Association, YAAACE, Sports4All, Toronto Youth Innovation, Toronto Business Development Centre, Karma Sonam Dargye Ling Tibetan Heritage and Language Camp, Fifty for Free, and Planned Parenthood.

Over the course of the last year TDSB has worked closely with community organizations, agencies and faith-based groups to provide programming for students outside of regular school hours. This programming which is provided at no cost to participants has been driven by the tremendous need that exists within communities. This initiative has been made possible by a Transfer Payment from the Ministry of Education of \$1.8M.

A number of the partners noted above work on a "fee for service" model for the programming offered. Other partners provide programming through funding that they have secured external to TDSB.

Additionally, Local Safety Tables have been introduced as another vehicle towards the creation of meaningful partnerships between schools and local community agencies.

These tables were established with a mandate to build a safe learning environment with the support of the students, staff and parents/guardians along with stakeholders in the community

including but not limited to community agencies, faith groups, police services, recreational services, cultural groups and representatives from all forms of government;

I: Action Plan and Associated Timelines

Our emphasis continues to be on providing safe, caring, welcoming and inclusive schools for all. Building relationships with students is a key part of that work because knowing who our students are allows us to create learning environments that connect directly with their experiences and needs. This work is underscored by our commitment to Truth and Reconciliation, human rights, equity, anti-racism and anti-oppression.

As part of removing systemic barriers, TDSB continues to work in accordance with the August 2019 Ministry of Education directive given to school boards to eliminate discretionary suspensions for students from Junior Kindergarten to Grade 3. The subsequent decision by TDSB Trustees which directed staff to eliminate all historic suspensions from students' records, both electronic and hard copies, issued to students when they were in Junior Kindergarten to Grade 3. The motion further directed that moving forward, a formal retention schedule be set for all suspensions issued, regardless of the grade.

Systemic changes like the ones made through the Board motion noted above continue to make a difference in creating student discipline processes which are more equitable and fair for all students. Other factors which have made a positive difference in recent years have been revisions to the Caring and Safe Schools database related to "infraction type", the ongoing commitment to professional learning on how identity impacts student discipline, the expansion of community partnerships, and the provision of programming outside of regular school hours.

Most recently as outlined in the "Action Plan" contained within the *Collaborative Approach to School and Community Safety* referenced earlier in the report, TDSB has invested even further in safety by making additional investments in the areas of staffing, provision of programming, community engagement and technology.

To support students' achievement and well-being, to reduce the number of suspensions and expulsions, and to address the over-representation of some groups who are suspended and expelled, we will continue to:

- More effectively address how issues of identity such as race, ethnicity, socio-economic status, special education needs and gender – connect with each other and influence decisions regarding the student discipline process;
- Review the detailed breakdown of suspension and expulsion data to identify trends, patterns and opportunities for improvement;
- Support the Caring and Safe Schools team and all school administrators to examine bias, power and privilege as they relate to the student discipline process;
- Support school administrators in the application of Truth and Reconciliation, human rights, anti-racism and anti-oppression principles in student discipline;
- Review Caring and Safe Schools practices to ensure consistency with principles of antiracism and anti-oppression;

- Provide compulsory learning for staff to be trained in restorative practices; threat assessment and emergency preparedness;
- To address issues of community and school violence the Board continue to implement the
 action plan as outlined in A Collaborative Approach to School and Community Safety;
- Develop alternatives to suspension programs;
- Work collaboratively with the Urban Indigenous Education Centre and the Centre of Excellence for Black Students Achievement to challenge unconscious bias, engage in joint problem-solving and ensure that Indigenous students and Black students are treated equitably when it comes to decisions about suspensions and expulsions in each school through collaboration between Principals and Superintendents;
- Consider and act on the intersectionality of the data provided in this report Board Special Education staff must also be involved in the analysis of student discipline matters to ensure that any biases in the student discipline process and any subsequent decisions are being acknowledged and eradicated through interrogation and interruption of practices that appear to be automatic responses to student discipline issues; and
- Work with families and community partners to develop relevant approaches and supports for students.

Contact Us

For more information about this report, please contact:

Caring and Safe Schools

Toronto District School Board 5050 Yonge Street, 5th Floor Toronto, ON M2N 5N8

Tel: 416-395-8054

Research and Development

Toronto District School Board 1 Civic Centre Court, Lower Level Etobicoke, ON M9C 2B3

Tel: 416-394-7404

Email: research@tdsb.on.ca

Endnotes

- * In 2019-20, schools were closed to in-person learning from March 16 to the end of the school year due to the COVID-19 pandemic. In 2020-21, schools were closed to in-person learning for extended periods, with one-third of students choosing virtual learning for the school year.
- 1. Reported suspensions and expulsions for a school year may include suspensions and expulsions carried over from the previous school year.
- Suspension and expulsion rates for a school year may include students who came to TDSB schools after October 31st when the total enrolment number was taken and used for calculating the rates.
- 3. Including expulsions carried over from the previous year
- 4. SAL: Supervised Alternative Learning
- 5. Percentages may not add up to 100 due rounding.